The Other Trifecta – Prisons, Parole and Programs

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OVERVIEW

This paper intends to highlight resources relevant to your clients' incarceration that can assist practitioners appearing in the Local and District Courts, as well as to provide an outline of the current parole jurisdiction in NSW and examine parole issues relevant for advocates appearing in these Courts.

Solicitors appearing in the criminal jurisdiction should have an understanding of parole provisions and the procedures of the State Parole Authority (the Parole Authority) in order to adequately advise their clients, particularly at sentencing as to the prospects of obtaining parole, and upon a client's return to custody on fresh matters where a parole revocation warrant has also been issued by the Parole Authority.

A lack of knowledge by practitioners and judges of parole provisions and procedures, combined with a view that it is the poor cousin of sentencing, leads to inadequate advice to our clients, and can often result in our clients' release on parole being unnecessarily delayed.

RELEVANT LAW

The relevant legislation is:

- Crimes (Administration of Sentences) Act 1999, Part 6 (<u>ss 125-161</u>), Part 7 (<u>ss 162-182</u>) and Part 8 (<u>ss 183-194</u>); and
- Crimes (Administration of Sentences) Regulation 2008, Part 10 (<u>cl 185-189</u>), Part 11 (<u>cl 190-193</u>), and Part 14 (<u>cl 214-232</u>).

All legislative references are to this Act or Regulation unless otherwise stated. The law is stated as at 31 July 2017.

PRISONS

Classification and Placement

What is classification?

An inmate's classification is a determination as to the level of security needed to house a particular inmate. It determines the degree of the inmate's confinement. Part 3 of the *Crimes (Administration of Sentences) Regulations* sets out the relevant classifications. Clause 12 establishes the following classifications for male inmates – AA, A1, A2, B, C1, C2 and C3. For female inmates, the relevant provision is cl 13 – Cat 5, 4, 3, 2, and 1. <u>Clause 14</u> also establishes classifications for inmates with a history of escape.

NSW Custodial Classifications

	Male	Female
Maximum	AA, A1, A2, E1	Cat 5, 4, 3, E1
Medium	В, Е2	E2
Minimum	C1, C2 and C3	Cat 2, 1

Classification is required to occur as soon as a person enters custody and at least once every 12 months thereafter (<u>clause 11</u>). An inmate is likely to receive a remand classification. Once convicted and sentenced they will be subject to a further classification.

An inmate's classification will affect their eligibility and access to programs. For example, an inmate in maximum security cannot participate in certain programs when they are facilitated only in minimum security areas of a Correctional Centre. An inmate's protection designation or status can also impact upon their access to programs. Material regarding your client's protection status is important information to be presented on sentence, no matter which Court you are appearing in.

On the other hand, when an inmate does not complete a program they are unlikely to progress in classification. This can be particularly frustrating when treatment places in programs are offered according to an inmate's earliest possible release date, their earliest possible release date is fast approaching or has passed and they are otherwise willing to participate.

When parole is determined by the Parole Authority, classification can impact upon the likelihood of parole being granted. This is particularly the case for 'serious offenders' where reintegration into the community is a primary consideration. A 'serious offender' is defined as an offender who is serving at least 12 years in custody before eligible for release, a life sentence, or a sentence for murder: $\underline{s 3}$.

A C3 or Cat 1 classification can allow an inmate to go out of the gaol for external employment (works release), to study (educational leave) or with approved family members or friends for the day (day leave) or overnight during a weekend (weekend leave). If a serious offender has been unable to secure a C3 or Cat 1 classification and therefore unable to participate in external leave into the community before release, their parole is unlikely to be supported by the Serious Offenders Review Council (SORC) and unlikely to be granted by the Parole Authority. It is important to note that recommendations for classification progression for serious offenders are subject to the guidelines and approval Commissioner for Corrective Services NSW (CS NSW).

Placement

Factors relevant to an inmate's placement (or location in custody) are listed in <u>clause 20(1)</u>. They include an inmate's classification, the remarks on sentence, the health care needs of the

inmate, if they are likely to be deported, the proximity to the inmate's family members, and the availability of appropriate services and programs at the Correctional Centre.

How do I find out my client's classification and placement?

The CS NSW Offender Integrated Management System (OIMS) Conviction, Sentence and Appeal report is a useful starting point. The "Classification History Details" portion of the report will show,

- 1. If the inmate has been classified since entering custody;
- 2. Their classification and gaol of classification or placement;
- 3. Matters relevant to their classification, including their protection status (SMAP, PRLA or PRNA), whether they have a history of mental illness, their behaviour in custody and any disability alerts.

The classification history details are not extensive, but can provide a useful overview about your client and their history in custody, as well as an indication to other material you may need to obtain. CS NSW use a broad range of acronyms in these reports which can often prove difficult to decipher. Attached to the paper are some of the acronyms regularly used in these reports.

The CS NSW Offender Integrated Management System (OIMS) Parole Authority Offender report also shows whether a classification is active or pending. This is useful where a client is subject to a classification progression or regression, and the new classification has yet to be confirmed. The results of various assessments, for example, the LSIR are also listed in this report.

Correctional Centre Offences

When preparing a District Court appeal or sentence the last thing you want to see in the Conviction, Sentence and Appeal report to be tendered by the Crown is a list of Correctional Centre offences that your client has committed since they came into custody. If that is what you are faced with it is important to know the context and significance of these offences, as well as where to find material to explain or overcome these.

If your client has an offence of Fail Prescribed Drug Test on this report, it is because they have supplied a sample of urine for testing and it has been returned positive for an illicit substance or non-prescribed medication, for example, buprenorphine. If your client has an offence of Refuse Prescribed Drug Test, they have not been able to provide a sample or outright refused to provide a sample when requested. It is important to seek instructions to establish the distinction. Reviewing a Parole Authority Offender Report can help you establish:

1. <u>What the urinalysis sample was positive for</u>. This is helpful when your client returns a sample positive for a medication that they were prescribed prior to entering custody but have not had access to in custody, or for medication they have been prescribed

since the offence. Justice Health records can verify details regarding any prescription medication; and

 Whether your client has been subject to urinalysis which have returned a negative result. These are not shown on the Conviction, Sentence and Appeal report. This information can support your client's instructions that their use of drugs was a one off or that they have maintained abstinence since their completion of a program or receipt of a prescription medication.

If there is a urinalysis result but no corresponding Correctional Centre offence, then it is most likely that your client is prescribed that medication. This is helpful when you are unsure of client's diagnosis and / or they are guarded in what information they give to you.

If you are faced with a number of Correctional Centres, consider the type of offence, the hearing process, the maximum penalty and the penalty imposed. <u>Division 3 of Part 6</u> of the *Regulation* set out particular Correctional Centre offences. These include intimidation (<u>cl 138</u>), general property offences (<u>cl 142</u>), Correctional Centre property offences (<u>cl 145</u>) and possession of drugs (<u>cl 149</u>). The hearing of these offences can occur one of two ways. They can be heard by the governor of the Correctional Centre (<u>s 52</u>), or if the governor considers that, "because of the serious nature of the offence", a Visiting Magistrate (<u>ss 54-55</u>).

It is far more common for Correctional Centre offences to be heard by the governor of the Correctional Centre. For this reason it is important to consider the available penalties when an offence is dealt with by a governor, which are set out in <u>s 53</u>. If a governor is satisfied beyond reasonable doubt of an inmate's guilt for an offence, they can consider imposing one of the following:

- A reprimand and caution, being the lowest penalty in hierarchy of penalties that can be imposed;
- Up to 56 days deprivation of "withdrawable privileges" which include buy ups, telephone access and contact visits;
- Up to seven days of cellular confinement, with or without deprivation of withdrawable privileges; or
- Cancellation of any payments, including Correctional Centre wages over and above the base level of payment for up to 14 days.

Where satisfied of guilt but that no penalty should be imposed, the Governor can also dismiss the charge or impose a requirement of good behaviour for specified period of up to two months and dismiss the charge subsequently.

GIPAA Applications

What is GIPAA?

The *Government Information (Public Access) Act* 2009 replaced the *Freedom of Information Act* 1989. It is useful mechanism to obtain information from any Government department,

including Corrective Services NSW. If you have time to obtain the information, it is often a more preferable approach than subpoenas simply because the Crown won't be on notice as to the material you are seeking and won't have access to the information you receive. You or your client can make the application.

Like most Government departments, Corrective Services NSW have a form that can be used to obtain the relevant information. For Prisoners Legal Service, we find this form restrictive given the type of GIPAA applications we make and prefer to draft a letter. An example of our GIPAA request is attached to this paper.

What should I ask for?

What you request in your GIPAA application will depend on the type of information you are looking for. The type of material you can request are:

- <u>CS NSW Case notes</u> entered by custodial based and community based CS NSW staff regarding behaviour, case plan, employment and programs and contact with Community Corrections;
- All documentation relating to <u>the inmate's participation in custodial programs</u>. This will
 include case notes from program facilitators about your client's participation, copies of
 certificates of completion / participation and any treatment or discharge reports for
 therapeutic programs such as VOTP or CUBIT;
- All documentation relating to the <u>inmate's custodial employment</u>. This will include case notes from the custodial overseer responsible for the area where your client is employed;
- All documentation relating to the <u>inmate's educational studies</u>. This will include case notes from educational staff about your client's educational activities. For example, some Correctional Centres have Intensive Learning Centres (ILC), where inmates attend full-time to improve their literacy and numeracy as an alternative to gaol employment. This material could support your client's instructions / evidence as to their efforts to improve their literacy while in custody;
- All documentation relating to <u>breaches of Correctional Centre</u> discipline during your client's current incarceration. This will include the charges papers with an outline of the facts of any offence and your client's response including their plea and explanation;
- All <u>psychology progress notes</u> which detail the occasions when the inmate has seen a psychologist. Where a client has participated in CUBIT Maintenance at Forensic Psychology Services in the community this material will detail each session; and
- All documentation relating to your client's <u>classification</u>, including:
 - Recommendations from the Case Management Team and the General Manager;
 - Material relating to their protection designation;
 - When your client is a serious offender, the minutes and recommendation from the Serious Offenders Review Council;
 - When your client has an escape classification, any records of the Escape Review Committee;

- When your client is a public interest or PRLC inmate, any records of the Pre Release Leave Committee; and
- \circ $\;$ Any records of the Commissioner's decisions.

Any tips?

If you are writing a letter to request information regarding a client in custody, include the following:

- Your client's MIN;
- Their last location;
 - The timeframe for which you are seeking the documents;
- If you do not object to the exclusion of third party material. This will include references to other inmates and even family members of the inmate. It will save time to let CS NSW know at the outset that you don't object to this as it will likely be redacted anyway; and
- Any objection to the publication in the Department of Attorney General and Justice Disclosure log of all information concerning your application.

CS NSW Website

The Corrective Services website also contains a number of useful links to policies and documents. The link below, <u>http://www.correctiveservices.justice.nsw.gov.au/related-links/open-access-information/policies-defined-gipa-act</u> provides links to the following:

- <u>Custodial Corrections Operations Procedures Manual;</u>
- Offender Classification and Case Management Policy and Procedures Manual;

The <u>Compendium of Offender Behaviour Change Programs in New South Wales</u> sets out the programs available to our clients in custody and in the community. The compendium provides detail regarding the eligibility criteria and the length of each program.

PAROLE and PROGRAMS

The State Parole Authority

The State Parole Authority (hereafter "the Parole Authority") is constituted by <u>s 183</u>. The functions of the Authority are set out in <u>s 185</u>. In summary, the Parole Authority has exclusive jurisdiction to determine the following:

- 1. Release on parole of inmates serving sentences longer than three years;
- 2. Revocations of parole for inmates before an inmate is released, including those serving sentences of three years or less;
- 3. Revocations of all parole orders after an inmate has been released to parole;

- 4. Revocations of intensive corrections orders (ICOs);
- 5. Revocations of home detention orders; and
- 6. Revocations of periodic detention orders.

This jurisdiction extends over NSW sentences, not Commonwealth sentences.

In 2014, the Parole Authority considered a total of 13, 760 matters. By 2016 that number had increased to 19, 775. Of that number in 2016, 1, 188 were orders for parole. It revoked 2,838 parole orders and rescinded only 455. For Intensive Corrections Orders, it revoked 445 and reinstated 214.

Following the execution of a Parole Authority warrant for revocation, bail cannot be granted because other courts do not have jurisdiction in relation to any of these warrants. This is why Parole Authority warrants are noted on a person's criminal history as "prison" warrants. Any revocation warrant issued by the Parole Authority is an order to return a parolee to prison to serve the balance of their sentence. Even when a parole order, ICO or home detention sentence has finished, the Parole Authority is empowered to revoke an order retrospectively if a breach has occurred during the term of the sentence: s 182.

The Parole Authority's members consists of judicial members, Police, Community Corrections (formerly referred to as the Probation and Parole Service) and community members. The pool of members must consist of at least four judicial members, one from Police, one from Community Corrections, and 10 community members "who reflect as closely as possible the composition of the community at large". At least one of the community members must be a person who has an appreciation or understanding of the interests of victims of crime. The Chairperson of the Parole Authority is a judicial member of the Parole Authority.

A Division of the Parole Authority is convened at any one time by one judicial member, at least one community member, and one or more official members: <u>s 184</u>. For most hearings, the Parole Authority sits as a tribunal of five members. A decision supported by a majority of votes is the decision of the Parole Authority, and in the case of an equal number of votes, the judicial member has the casting vote: <u>cl 17 Schedule 1</u>. Any questions of fact or law, or of mixed law and fact, are to be decided by the presiding judicial member alone: <u>cl 22A Schedule 1</u>.

The Parole Authority is, "not bound by the rules of evidence by may inform itself of any matter in such manner as it thinks appropriate" and "proceedings are not be conducted in an adversarial manner": <u>cl 11 Schedule 1</u>.

The threshold for the Parole Authority's decision making is the balance of probabilities: <u>s 135</u>, for example, in relation to release on parole. This relatively low threshold is illustrated in <u>Holschier v State Parole Authority [2009] NSWSC 916</u>. Notwithstanding good evidence to the contrary, this decision upheld a revocation of parole based on voice identification evidence

which placed the parolee in a location where he should not have been. For discussion of this threshold and voice identification, see [34]-[35] and [37]-[38] of the judgment.

All decisions of the Parole Authority are made either at a private meeting or a public review hearing. A private meeting occurs in the absence of the inmate, their family members, their legal representative and their Community Corrections Officer. All public review hearings are conducted by AVL to the inmate's custodial location. From 2003 onwards the option to appear before the Parole Authority in person was removed. An inmate may appear at any review by AVL or not: <u>cl 11A, Schedule 1</u>. They can also choose to be legally represented, or not. Prisoners Legal Service is the only legal aid provider that appears before the Parole Authority. Community Corrections Officers, psychologists and any other Corrective Services NSW staff who are required to give evidence do so by telephone.

Parole for Sentences Longer Than Three Years

For sentences of more than three years for which a non-parole period has been set, an order for release on parole must be made by the Parole Authority: <u>s 134</u>. Importantly, if there are accumulated sentences, it is the length of the individual sentences which is the determining factor, not the accumulative length of the sentences. Where an aggregate sentence is imposed, the length of that sentence is the determining factor, not that of the indicative sentences. This is important advice you should give your client following sentencing so they are aware that the Parole Authority must make a parole in order for them to be released.

The Parole Authority automatically considers an inmate's release on parole when they first become eligible for parole, that is, at the expiry of their non-parole period. The process of parole consideration takes at least six weeks because, in accordance with <u>ss 135</u> and <u>135A</u>, Community Corrections submit a Pre-Release Report including a post-release plan and a recommendation for or against parole. A report is also prepared for the Parole Authority by the SORC if the inmate is a 'serious offender'.

Parole can also be considered following an application for parole consideration on the grounds of manifest injustice: <u>s 137B</u> (non-serious offenders) and <u>s 143B</u> (serious offenders). Such an application can be made at any time after the initial parole consideration and refusal. Regulation <u>223</u> prescribes eight matters which can constitute manifest injustice. These include, for example, where due to circumstances beyond the inmate's control, they had not previously completed a program, but do not include a general subjective / compassionate situation.

Parole consideration is undertaken at a private meeting of the Parole Authority. This private meeting is convened at least 60 days before the expiry of the non-parole period (or within 90 days of the anniversary of that expiry, in subsequent years): <u>s 137</u> or <u>s 137A</u> (non-serious offenders); <u>s 143</u> or <u>s 143A</u> (serious offenders).

The Parole Authority must not make a parole order *unless it is satisfied, on the balance of probabilities, that the release of the offender is appropriate in the public interest*: <u>s 135</u>. The public interest is not defined but s 135(2) lists matters (a) to (k) which the Parole Authority must have regard to in determining what is appropriate in the public interest and whether or not to grant parole. Section <u>135A</u> prescribes the matters which Community Corrections must address in any Pre-Release Report.

The duty of the Parole Authority and the meaning of the public interest were discussed in the decision of <u>Esho v Parole Board [2006] NSWSC 304</u>. At [55], his Honour Justice Rothman stated:

...the function of the Parole Authority in determining the question before it under s 135 is not to determine what would be the most optimum basis upon which the claimant could be released into the community. It is to consider, the likelihood of the offending being able to adapt to normal lawful community life.

Put simply the Parole Authority requires more than good behaviour. Guideline 2.3 of the Parole Authority's 'Operating Guidelines' is a useful starting point as to what an inmate will be required to achieve before being granted for parole. These include:

- i A recommendation for release by the Probation and Parole Service;
- ii A low level of prison classification indicating acceptable behaviour and progress in custody and a satisfactory record of conduct in custody, particularly with regard to violence and substance abuse;
- iii Satisfactory completion of programs and courses aimed at reducing their offending behaviour;
- iv Suitable post release plans which relate to their assessed requirements on parole, including family or other support, employment, suitable accommodation and access to necessary programs in the community;
- v A willingness and demonstrated ability and / or a realistic prospect of compliance with the conditions of parole;
- vi Be assessed as a low risk of committing serious offences on parole, particularly sexual or violent offences, and have good prospects of successfully completing the parole supervision period; and
- vii In the case of serious offenders and other long term inmates, participation in external leave programs and a recommendation for release by the Review Council.

Many parolees are released on parole where their risk is assessed as medium or higher. This is often because they have sought to address their offending behaviour by completing a relevant course. For example, for sex offenders the completion of CORE or CUBIT is often a prerequisite for parole. For serious violent offenders, completion of the Violent Offenders Therapeutic Program (VOTP) is often a perquisite for parole.

By virtue of s 135(3), the Parole Authority must not make a parole order for a serious offender unless the SORC advises that it is appropriate for the offender to be considered for release on parole. What constitutes exceptional circumstances is not prescribed.

Parole Granted

If parole is granted at the private meeting for a non-serious offender, the inmate will then be released on the date their non-parole period expires (or the anniversary of that date, if parole is granted at a later parole consideration). This is subject to <u>s 138</u>. If an inmate is considered under the provisions of manifest injustice, then they are ordinarily released within 7 days of the decision to grant parole.

Section <u>141A</u> allows the Commissioner to make submissions concerning any inmate's release on parole. If the inmate is of interest to the Commissioner of Corrective Services, referred to as a 'special interest inmate', the Parole Authority will make a provisional decision to grant parole at the private meeting. The matter is then adjourned to a public review hearing for any submissions to be made on behalf of the Commissioner, and for the inmate to appear by AVL, and be legally represented or not. The review hearing date can be set at any time, including after the expiry of the non-parole period, but is ordinarily fixed for a date approximately six weeks after the private meeting.

For a serious offender, if the Parole Authority has determined at a private meeting that the release of a serious offender is appropriate, a Notice of an Intention to Grant Parole will be issued, together with the reasons for the decision and the proposed parole conditions. The matter will then be adjourned to a public review hearing, for any submissions to be made on behalf of the State and / or any registered victims. Again, the review hearing date can be set at any time, including after the expiry of the non-parole period, but is ordinarily fixed for a date approximately 6 weeks after the private meeting.

Any registered victims are given notice of the hearing, and an opportunity to attend and make representations at the hearing: <u>s 145</u>. The State is also permitted to make submissions to the Parole Authority concerning the release of a serious offender on parole: <u>s 153</u>. If no submissions are made following an intention to grant, the intention will simply be confirmed at the public hearing and an order for the inmate's release made. Any order for release is subject to <u>s 151</u>. Ordinarily an order for release of serious offender allows to for their release no earlier than 14 days, and no later than 21 days after the order is made.

Parole Not Granted

If parole is not granted at the private meeting, the Parole Authority will issue a notice of their decision. For a non-serious offender, it is a Notice of a Decision to Refuse Parole: <u>s 139</u>. For a serious offender, it is a Notice of an Intention to Refuse Parole: <u>s 146</u>.

The Notice will set out the reasons for refusal which can include any of the following:

- Need to address offending behaviour (violent offending / sexual offending)
- Unsuitable, unconfirmed or no post release plans / accommodation;
- Risk of re-offending;
- Need for psychological assessment re risk;
- Need for psychiatric assessment re diagnosis and treatment;
- Poor prison performance;
- Past failures on conditional liberty;
- Need to complete programs (and nominate the program);
- Unlikely to adapt to normal community life;
- Need to reduce classification;
- Need for all reports;
- Need to undertake external leave; and
- Not supported by SORC (for serious offenders).

A review of a parole refusal is not automatic. The Parole Authority has discretion as to whether a public review of the decision to parole will be held: s 139(1)(b) (non-serious offenders); s 146(1)(b) (serious offenders).

When the Parole Authority decides a review will be held only on application, the onus is upon the inmate to persuade the Parole Authority that a review is appropriate, by completing a Parole Authority-issued 2b(r) form addressing the following:

- The information given to the Parole Authority with which they do not agree;
- How their post-release plans are different from the Pre-Release Report;
- If they have completed a program since the Pre-Release Report;
- If they intend to undertake a program(s) in the community; and
- Anything else they would like the Parole Authority to consider.

The time frame for making applications is short and the expected return date of the application is noted on the form. This return date however is not fixed. Any application for a review hearing is considered at a private meeting. If the application is refused, there is no appeal from a refusal to grant a review hearing. If a review is considered warranted, a hearing will be held approximately six weeks after the application is considered.

An inmate may appear at the review hearing by AVL or not, and be legally represented or not. The inmate's nominated legal representative is provided with the papers a week before the review hearing, in just enough time to obtain instructions. These papers include copies of Pre-Release and Pre-Sentence Reports prepared by Community Corrections, Remarks on Sentence for the index offence, the inmate's Conviction, Sentences and Appeals report, the inmate's Criminal History, Correctional Centre Reports, and any available psychological and / or psychiatric reports.

At the review hearing, the Parole Authority will reconsider parole. The inmate and a Community Corrections Officer, (usually the author of the Pre-Release Report or their Unit Leader) will give evidence. If relevant, family members or others who support the inmate's parole can also give evidence. At the end of the hearing, the Parole Authority retires briefly and returns with a decision that parole is refused or granted: <u>ss 141</u> and <u>149</u>.

If parole is refused, an inmate can only be considered for parole after serving a further twelve months: $\underline{s 137A}$ (non-serious offenders); $\underline{s 143A}$ (serious offenders). This is subject, of course, to the manifest injustice provisions. Parole in subsequent years is not automatically considered. The inmate must make an application to be considered for parole at the anniversary of their eligibility date.

Parole Conditions

In making a parole order the Parole Authority can make that order subject to a number of standard and additional conditions, which always include supervision by Community Corrections: <u>s 128</u>. The standard conditions are set out in <u>cl 214</u>. The conditions of parole supervision are set out in <u>cl 219</u>.

As of 1 July 2017 the Parole Authority introduced amended additional conditions. Additional conditions of parole can include any of the following:

- Condition 15 The offender must submit to electronic monitoring and comply with all instructions given by the Officer in relation to the operation of monitoring systems.
- Condition 20 The offender must comply with all directions of the mental health team, including treatment and medication (and if applicable, the conditions of a Community Treatment Order).
- Condition 27 The offender must comply with all conditions and requirements of the Child Protection Register.

A copy of the Additional Parole Authority Conditions are attached to the end of this paper.

Revocations of Parole before Release

If parole has been granted by the Parole Authority, the Parole Authority can, before an inmate is released, revoke its parole order: <u>s 130</u>. This must be for proper reasons, not simply because the Parole Authority changes its mind.

The decision in <u>Lim v State Parole Authority [2010] NSWSC 93; 76 NSWLR 452</u> dealt with circumstances where, following intense media pressure, the Parole Authority vacated the

parole order it had made for this serious offender, and permitted the State to appear and oppose parole when the State had earlier advised the Parole Authority it did not oppose the offender's release. Mr Lim had been convicted and serving a sentence for the murder of Dr Victor Chang.

For sentences of three years or less that have a non-parole period, the sentencing court must make an order directing release on parole at the end of the non-parole period: <u>s 50</u>, *Crimes (Sentencing Procedure) Act* 1999). Accordingly, parole for sentences imposed in the Local Court and often the District Court is usually automatic, but not always.

The sentencing Court is empowered to determine the conditions of parole: <u>s 51</u>, *Crimes* (*Sentencing Procedure*) *Act*). Of note, by virtue of <u>s 51(1AA</u>), *Crimes (Sentencing Procedure) Act*, the parole order is taken to include a condition that the offender is subject to supervision unless the Court expressly states otherwise. This provision was inserted in 2003, and prior to then, most court based parole orders did not include supervision. A sentencing court can expressly state the parolee will not be subject to parole supervision on release. If the sentencing court decides this is appropriate the parolee will be subject only to the condition to be of good behaviour.

Notwithstanding the Court based parole order, the Parole Authority has the power to revoke such a parole order before release by virtue of <u>s 130</u>. The circumstances in which the Parole Authority can revoke prior to release are set out in <u>r 222</u>. These are as follows:

- (i) The offender would not be able to adapt to normal lawful community life; and / or
- (ii) Satisfactory post-release plans or accommodation are not in place.

An inability to adapt can be due to bad behaviour in custody, positive urinalysis or a failure to complete appropriate offence related courses. A lack of appropriate post-release plans often arises, for example, in circumstances where a placement in a residential rehabilitation centre has been included as a condition of parole by the sentencing Judge or Magistrate, and / or there has been insufficient time between sentencing and the expiry of the non-parole period for these plans to be put in place. This is particularly important where a Magistrate or Judge imposes a sentence of effectively time served. An inmate can also request that their parole order be revoked.

Procedurally, a Community Corrections Officer notifies the Parole Authority by way of a report seeking revocation before release. The report and any order revoking parole prior to release is made at a private meeting of the Parole Authority and will be the subject of review at a public hearing of the Parole Authority held some four to six weeks later. An inmate may appear at the review by AVL or not, and be legally represented or not. Inmates are provided with a form to indicate their choices which will be returned to the Parole Authority's Secretariat.

Revocations of Parole after Release

The circumstances in which a parole order may be revoked are set out in \underline{s} 170. Most commonly this occurs where a parolee has breached any condition(s) of their parole order, including where the parolee has been charged with further offences which are alleged to have occurred while they were on parole. This occurs where they are yet to be convicted and may have bail for the new matters.

Typically the supervision conditions which are breached are,

- Reporting to a supervising Community Corrections Officer as directed;
- Living at their approved parole address; and
- Obeying all reasonable directions of supervising Community Corrections Officer.

Other conditions of parole which are often breached include conditions to attend and complete a residential rehabilitation centre program, attend for urinalysis as directed, or be abstinent from alcohol.

A parolee's supervising Community Corrections Officer will notify the Parole Authority of the alleged breaches by way of a breach report. In considering whether to revoke parole, the Parole Authority will examine this report and where new charges are relevant, the Parole Authority will have, at least, a copy of the Police Facts Sheet. This can occur as quickly as the same day the Breach Report has been submitted or weeks after the submission of the Report.

Procedurally, the decisions by the Parole Authority to revoke are made at a private meeting. Correspondence can be sent on behalf of a parolee to the Parole Authority for its consideration at the private meeting. In some instances this correspondence has been successful in deferring revocation or in having an updated report from Community Corrections sought, before a final decision has been made.

Guideline 6 of the Parole Authority's Operating Guidelines deals with revocations of parole. Guideline 6.2 states, 'the Parole Authority should exercise discretion for or against revocation on the individual merits of each case'. The matters to be considered in determining whether or not to revoke are set out in Guideline 6.3. Significantly, Guideline 6.4 states:

> Bail refusal or grant of bail should not be an overriding factor. Such status is liable to change at every court attendance. It should be noted that the Parole Authority generally has more information available to it as to the current status and conduct of the offender than does the court.

It is now commonplace for the Parole Authority to revoke parole solely due to "outstanding charges". In 2013, the Parole Authority ordered revocation for outstanding charges (or further convictions) for 543 paroles. By 2015, that number had increased to 617. The Parole Authority will rely on a breach of standard condition (b) – the offender must, while on release on parole,

be of good behaviour: <u>cl 214</u>. This is often determined by considering the Police Facts Sheet. Revocation can be ordered regardless of whether bail has been granted on the fresh charges.

The date of revocation, which is the date the Parole Authority makes the revocation order, is not necessarily the effective date of revocation or 'breach date'. The Parole Authority has a broad discretion to determine the breach date: <u>s 171(1) and (2)</u>. The revoked order stops running from the breach date. The balance of parole required to be served is calculated from the breach date. Where a parolee has their parole revoked but they remain "on the run", the time they spend in the community after the breach date until arrest will be deemed to be "street time". This will not be counted as time served towards their parole order and the sentence is extended by the number of days the person is at large after the breach date: <u>s 171(3)</u>. This can also occur where a parolee is granted bail by Police or the Local Court and the Parole Authority is notified sometime after by Community Corrections.

The revocation can only be reconsidered at a public review hearing of the Parole Authority. These usually take place between six to eight weeks after a parolee has been returned to custody. At the review an inmate may appear by AVL or not, and be legally represented or not. The Parole Authority will hear whether the parolee disputes or admits the breach(es) and will determine whether the revocation should be rescinded or confirmed, and the breach date varied or confirmed: <u>s 175</u>. A rescission order restores the original parole order as if it had not been revoked and the inmate is released no later than 4 pm the following day.

It is commonplace that the Parole Authority will not reconsider the revocation until any fresh charges have been finalised. The Local Court will often want the Parole Authority to determine first whether or not the revocation will be rescinded. The Parole Authority will not do this. The Parole Authority will want to know if the person has pleaded or been found guilty, and any sentencing outcome, particularly if the parolee has received a sentence of imprisonment. For this reason, it is important not to unnecessarily adjourn Local Court matters. Rather if there is to be a guilty plea, enter the plea and have the matter finalised.

The Parole Authority's approach to revocations where a new custodial sentence has been imposed has been to not rescind the revocation. When appearing on sentence, consider making submissions regarding the likely consequences of a custodial penalty, which are that your client will have to serve the balance of their parole or 12 months in custody. A section 12 bond is not available by virtue of <u>s 12(2)</u>, *Crimes (Sentencing Procedure) Act.* Ideally a section 9 good behaviour bond or a fine being imposed will assist your client when they return to the Parole Authority. Notwithstanding an Intensive Corrections Order being a sentence of imprisonment there is no prohibition upon an ICO being imposed as there is with suspended sentences. The Parole Authority does rescind revocations where a new ICO had been imposed, noting that the sentence is not one of *full-time* imprisonment. Consideration in appropriate matters should also be given to the imposition of a <u>s 10A</u> conviction, *taking into account* the time already served and the probable consequences for a balance of parole if "time served" is imposed.

More recently, the Parole Authority has rescinded revocations in circumstances where a custodial sentence has been imposed. These cases have involved,

- Parolees with intellectual disabilities;
- Short fixed term sentences;
- Sentences of "time served"; and / or
- Where the proposed post-release plan includes acceptance to and participation in a residential rehabilitation or supported accommodation program.

If the sentencing court expresses an intention to give the parolee a further period of supervision on parole and structures its sentence accordingly, ask for those remarks to be noted on the papers. These remarks can be persuasive to the Parole Authority.

The CCA decision in <u>Morrison v Regina [2009] NSWCCA 211; 197 A Crim R 103</u> is also relevant when appearing for clients in this situation. The Court held that an offence committed after parole had been revoked (and before the warrant was executed) was not committed while on conditional liberty and therefore not an aggravating factor on sentence. The breach of parole is likely to be relevant to, for example, an assessment of a parolee's prospects of rehabilitation. Refer to specifically [34]-[46].

Notwithstanding this interaction between new sentences and balances of parole, it is important to note that a sentencing court cannot accumulate a new sentence onto a balance of parole. By virtue of <u>ss 47(1) and (2)</u>, *Crimes (Sentencing Procedure) Act*, a sentence must commence on the day it is imposed unless the court directs that it commence before or after. Most relevant for clients with revoked balances of parole, the effect of <u>ss 47(5) and 55(4)</u> is such that any accumulation must be onto the non-parole period of another sentence, and cannot be imposed in circumstances where the non-parole period of the other sentence has expired. Firstly, if a parolee has been released and had their parole subsequently revoked, logically the non-parole period of their sentence has expired. Secondly, their return to custody to serve a balance of parole should not remove the prohibitions. The CCA decisions of *Thompson-Davis v R* [2013] NSWCCA 75 and *Matthews v R* [2014] NSWCCA 185 are relevant here.

Revocations before 10 October 2005

Prior to 10 October 2005, the Parole Board (as it was then) was empowered to fix a future date for consideration of re-parole. There was no mandatory 12 month deferral as there exists now. The pre-2005 process for fixing a future date for parole consideration still applies to revocations of parole that were made by the Parole Authority prior to 10 October 2005.

Revocations of Intensive Correction Orders

Periodic detention was replaced with the community based Intensive Correction Orders (ICO). The Parole Authority has exclusive jurisdiction to revoke an ICO: <u>s 163</u>. A breach of the conditions of an ICO can lead to revocation. The standard conditions of an ICO are set out in <u>cl 186</u>. A sentencing Court can also impose additional conditions as part of an ICO: <u>cl 187</u>.

There is an automatic entitlement to a public review hearing. These usually take place between six to eight weeks after the person has been returned to custody. At the review an inmate may appear by AVL or not, and be legally represented or not.

After serving one month imprisonment an inmate is eligible to seek reinstatement of their revoked ICO: <u>s 165</u>. The Parole Authority will adjourn the review hearing for a suitability assessment report to be prepared by the Community Corrections. This ordinarily involves the inmate explaining what they have done or are doing to ensure a further breach will not occur if the ICO is reinstated. The original sentence will only be reinstated if there is a positive assessment from Community Corrections for suitability.

Section <u>165A</u> allows the inmate to apply to serve the balance of their sentence by way of home detention. If an application for home detention is made, the Parole Authority will adjourn the review hearing for an initial assessment of the proposed addressed, co-residents and likely suitability. This usually takes two to three weeks. If this is positive, the Parole Authority will grant a Temporary Release Order releasing the detainee and then further adjourn for a period of six weeks for a detailed suitability assessment and for the person to appear in person before the Parole Authority. A detailed suitability assessment report is prepared by Community Corrections, the same as when an order for a home detention assessment is ordered by a Local Court. If the deemed suitable, an order is then made by the Parole Authority for home detention.

The eligibility criteria for home detention set out in <u>Part 6 Division 2, Crimes (Sentencing</u> <u>Procedure) Act</u> still apply. These include that the balance of the sentence must not be longer than 18 months: <u>s 79</u>, and certain offence histories are precluded, for example, a prior offence of stalk / intimidate: <u>s 77</u>.

Revocations of Home Detention Orders

A home detention order is ordinarily revoked because of a positive urinalysis or breath analysis, frequent unauthorised absences, or the alleged commission of further offences. Section 167(1) sets out the basis upon which a home detention order can be revoked. The standard conditions of a home detention order are set out in <u>cl 190</u>.

A detainee, who has had their home detention sentence revoked and has been returned to custody is automatically entitled to a public review hearing. They have the option to appear before the Parole Authority by AVL or not, and be legally represented or not.

Section 168A sets out the options for a detainee who has had their home detention sentence revoked. A detainee can apply for reinstatement of their home detention after serving three months custody full-time: s 168A(1)(b). If the now revoked home detention was ordered following the revocation of an intensive correction order, then reinstatement of the original intensive correction order may also be sought. The detainee may also serve the remaining balance of their home detention sentence in custody.

If an application for reinstatement is made, the Parole Authority will adjourn the review hearing for a suitability assessment report to be prepared by Community Corrections. The original sentence or an intensive correction order will only be reinstated if there is a positive assessment for suitability.

Revocations of Periodic Detention Orders

Notwithstanding the abolition of periodic detention as a sentencing option from 1 October 2010, there are still a number of detainees completing their periodic detention sentences which were imposed prior to the abolition. Since the abolition sentences of periodic detention are served by way of community service which was formerly known as Stage Two of periodic detention. There also remain a number of outstanding revocation warrants yet to be executed.

A detainee who has had their periodic detention sentence revoked and has been returned to custody is automatically entitled to a public review hearing. They have the option to appear before the Parole Authority by AVL or not, and be legally represented or not.

A detainee can apply for reinstatement of their periodic detention after serving three months in custody. If an application for reinstatement is made, the Parole Authority will adjourn the review hearing for a suitability assessment report to be prepared by Community Corrections. The original sentence will only be reinstated if there is a positive assessment for suitability.

A detainee may also apply to serve the balance of their sentence by way of home detention. The assessment process is the same as that outlined in relation to revocations of ICOs.

For a detainee to seeking home detention, the balance of their sentence must not be greater than 18 months and they must satisfy the eligibility criteria for home detention set out in <u>Part</u> <u>6 Division 2, Crimes (Sentencing Procedure) Act</u>. A positive assessment for suitability is necessary before the Parole Authority will order home detention.

Other Matters

Section 194

The Parole Authority's Secretariat compiles the paperwork which is considered by the Parole Authority members in making their initial determination. Ordinarily copies of this material are provided to an inmate and their legal representative. In certain circumstances the Parole Authority can however refuse to provide a copy of a document. The circumstances set out in <u>s 194</u>. In 2014 the operation of this provision was extended by the introduction of subsection 1A.

Prior to subsection 1A, the Parole Authority regularly took the view that if it invoked s 194, the existence of material withheld under this provision did not have to be mentioned. Guideline 7 of the Parole Authority's 'Operating Guidelines' outlined this approach. The Parole Authority's approach is contrary to the Supreme Court decision in <u>Dib v Parole Authority of NSW [2009] NSWSC 575</u> which held that this was a denial of procedural fairness where the Parole Authority made no mention of the existence and nature of material withheld under s 194. His Honour Acting Justice Patten noted:

It is difficult to conceive that the public interest required the Authority to say absolutely nothing about the nature or quality of the material it proposed to rely on, but, in any event, the Plaintiff was entitled to some reasons for the approach the Authority took.

The Court endorsed an approach whereby an offender should be told that a copy of the material has not been provided, and given an outline of the content or substance of the material so they have an opportunity to respond.

The Parole Authority regularly invokes s 194 in relation to letters received from victims and their families, as well as intelligence reports received from Police and Corrective Services. The effect of s 194 is simply that the Parole Authority can take into account prejudicial material of which the inmate and their representative have no knowledge and therefore, no opportunity to respond.

Appealing Parole Authority Decisions

An appeal is not available from the Parole Authority's refusal of parole or revocation. There is however a limited right of review whereby an inmate can apply to a single judge of the Supreme Court for a direction to be given to the Parole Authority that the Parole Authority's decision was made on the basis of false, misleading or irrelevant information: <u>s 155</u> (parole refusal) and <u>s 176</u> (revocations of home detention, parole and ICOs).

The process is relatively useless as it is difficult to establish and it does not mean an inmate will be released. If an application is successful, the effect is that the matter is referred back to the Parole Authority with a direction to reconsider the matter.

Notwithstanding <u>s 193C(4)</u> provides that a decision of the Parole Authority is final, it is accepted that the Supreme Court has jurisdiction under <u>s 69</u>, *Supreme Court Act* to consider an application for prerogative relief. This is not a rehearing of the merits. It must be demonstrated that the Parole Authority made an error of law.

Early Parole

An application for release on parole before the expiry of an inmate's non-parole period can be made to the Parole Authority or to the Executive.

The Parole Authority may make an early parole order when an inmate is dying or release is necessary because of exceptional extenuating circumstances: <u>s 160</u>. Life sentences are excluded. Procedurally, a written application is forwarded to the Parole Authority along with supporting medical material, for it to be considered at a private meeting of the Parole Authority. The Commissioner may, and usually does make submissions regarding the release of an inmate pursuant to s 160: <u>s 160AA</u>. Depending upon the circumstances the application may be considered within a short time frame. Understandably the threshold for these applications is high, and it is rare for applications to be granted.

While $\underline{s \ 270}$ preserves the prerogative of mercy, these applications are comparatively rare, cumbersome and very slow.

Information

Has my client had their parole revoked?

There are a few simple ways to establish if your client has had their parole revoked. If you are appearing as a duty solicitor for a client in custody who has been charged with a new offence when a Parole Authority warrant has been executed you may be fortunate to be given a copy of the Parole Authority warrant. Examining your client's criminal history will also show if there are any "prison" warrant entries. The relevant H number(s) for these warrants will correspond to the H number(s) for the offences for which your client is on parole.

For in-house practitioners, you can contact Prisoners Legal Service and request a Parole Authority Offender Report. Accessing CASES will also show any Prisoners Legal Service duty files and for more recent matters, will have the Parole Authority file saved under "Court documents". For Aboriginal Legal Service and private practitioners, you can contact the Parole Authority Secretariat by telephoning 8688 3635 or emailing <u>Secretary.ParoleBoard@justice.nsw.gov.au</u>.

Why was my client's parole revoked?

As noted above, a Parole Authority Offender Report will set out the reasons for the revocation, but not the details. A breach of supervision condition a) or condition 4 – fail to obey all reasonable directions of supervising Community Corrections Officer may be listed.

This could encompass a failure to attend for urinalysis, a failure to see GP for a mental health care plan or a failure to give to their supervising Community Corrections Officers the details of the parolee's new temporary accommodation.

For in-house practitioners, accessing the Parole Authority file via CASES will provide you with a copy of the Breach of Parole Report(s) prepared by Community Corrections which set out the details of revocation and background material. For Aboriginal Legal Service or private practitioners, Prisoners Legal Service can forward you this material provided we have a signed authority to release from your client. Alternatively you can contact the Parole Authority Secretariat and request this material.

PRISONERS LEGAL SERVICE

The Prisoners Legal Service of Legal Aid NSW has been operating since 1986 as a specialist unit within the Criminal Law Division of Legal Aid NSW. Legal Aid NSW is the only legal aid service in Australia that operates a specialist legal service for prisoners.

The PLS provides representation, minor assistance and advice to prisoners about parole and other matters relating to their incarceration. Our criminal law solicitors appear before the Parole Authority each sitting day. In addition to our criminal law solicitors, we have a civil law solicitor and a family law solicitor who provide advice and minor assistance regarding civil and family law matters. Our solicitors visit metropolitan Correctional Centres to conduct advice and outreach clinics, and provide advice by telephone and AVL to inmates in Correctional Centres outside metropolitan Sydney.

To contact Prisoners Legal Service or to refer a client, you can email: pls@legalaid.nsw.gov.au.

Keppie Waters Solicitor in Charge Prisoners Legal Service

1 Augusr 2017

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BRACKEJ NSW Dept of Corrective Services Page 2 of 6 OIRRCONB (v1.6) Conviction, Sentences and Appeals 27/07/2017 Stalk/intimidate intend fear physical etc harm (personal)-T2 (201700152138001) Conviction Details -----Info Number : BOP Date Convicted : 14/06/2017 State : NSW Court Location : STATE PAROLE AUTHORITY Judge Name : Seq Offence/s Jur Type Term Imposed Commence Time Expire Time AP PS ST --- -----------____ ----- ----- --------- -- -- --NSW Balance of 7m 14/06/2017 20/05/2017 7 19/12/2017 00:00 NA Revocation of Parole - Warrant - NSW Parole Authority (BOP) HISTORICAL - CONVICTIONS SENTENCES AND APPEALS DETAILS -----Conviction Details -----Info Number : BOP Date Convicted : 26/06/2008 State : NSW Court Location : STATE PAROLE AUTHORITY Judge Name ::: Jur Type Imposed Commence Time Expire Seg Offence/s Term Time AP PS ST -------- -------____ ____ _____ ---- -- -- --26/06/2008 20/12/2016 09/03/2017 00:00 N H NSW Balance of 2m18d 1 Revocation of Parole - Warrant - NSW Parole Authority (61819546) Conviction Details _____ Info Number : Date Convicted : 04/05/2017 State : NSW Court Location : NEWTOWN LOCAL COURT Judge Name : Comment Text : S10A Conviction- no penalty imposed Seq Offence/s Jur Type Term Imposed Commence Time Expire Time AP PS ST ------------- ---- --------- ----------2 NSW Sentence 12m 04/05/2017 20/12/2016 19/12/2017 Y H 2 NSW Non Parole 4m 04/05/2017 20/12/2016 У Н 19/04/2017 Use etc offensive weapon to prevent lawful detention etc-T1 (201600381975005) N H 3 NSW Fixed Sente 4m 04/05/2017 20/12/2016 19/04/2017 Assault officer in execution of duty-T2 (201600381975002)

Conviction Details

BRACKEJ OIRRCONB (v1.6)

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MRR - METRO REMAND A

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OIRRCONB (v1.6)

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All the inmate's internal gaol

charges and penalties

				TO ASSAULT OFFICERS WITH A RAZOR BLADE, NOT SUITABLE TO
09/01/2017	MDMCP	Cl	OMPC	ABORIGINAL INMATE, PREV CUSTODY HX, SERVING A BOP TO EX
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				NT OIC'S NOTED.
15/03/2007	CCG	C1	JUN	3 MTH RV FOR C2 DEPENDENT ON BEHAVIOUR AND COMPLIANCE W
				ITH CASE PLAN AND CC ROUTINE. STABLE AT JM. COMPLY SET
				CASE PLAN AND CC ROUTINE.
05/03/2007	MDMCP	C2	OBE	EPRD 19/5/07. FUTURE ORIENTATED TO UNDERTAKING YAOP AND
				STAGE 3 OBERON PROGRAM. SEEKS WORK AVAILABLE. FAMILY S
				UPPORT IN CANBERRA. COMPLY WITH PROGRAM PATHWAY AND CEN
				TRE ROUTINES

PUNISHMENT DETAILS _____ Inc. Date Rep. Date Hear. Date Offence (Sentence / Compensation) 18/07/2017 21/07/2017 20/07/2017 MISUSE OF BELL HOOTER SIREN WHISTLE (42) 14d Off amenities 15/07/2017 20/07/2017 17/07/2017 INTIMIDATION (138) 14d Off Buy-Ups 22/05/2017 31/05/2017 30/05/2017 CREATE POSSESS PROHIBITED GOODS(45) 14d Off Buy-Ups 11/02/2017 22/02/2017 21/02/2017 INTIMIDATION (138) 5d Cells 11/02/2017 22/02/2017 21/02/2017 POSSESS OFFENSIVE WEAPON/INSTR (137) 5d Cells 28/03/2008 28/03/2008 28/03/2008 FIGHT OR OTHER COMBAT (130) 3d Cells 21/11/2007 30/11/2007 22/11/2007 POSSESS DRUG (138) 3d Cells 02/08/2007 20/08/2007 06/08/2007 FIGHT OR OTHER COMBAT (130) 1d Cells 27/06/2007 06/08/2007 04/07/2007 PREPARE, MANUF ALCOHOL (137) 2d Cells

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NSW Department of Corrective Services

PAROLE AUTHORITY OFFENDER REPORT



PHYSICAL MARKINGS								
MARK TYPE	BODY PART	SIDE	PART ORIENT.	MARK DESCRIPTION				
SCAR	HAND	RIGHT	LOWER	4" Scar				
SCAR	HAND	RIGHT	LOWER	4" Scar				

SENTENCE SUMMARY

CURRENT SENTENCES

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Jur	Туре	Term	Commence	Time	Expire	Time
NSW	Non Parole Period	4y6m	08/07/2012		07/01/2017	
NSW	Sentence	7y6m	08/07/2012		07/01/2020	
Aggre	egate Sentence / Rele	ease Date Deta	ills			
Total S	Sentence Period		8 Y 6 M 1D			
Parole	Review Date					\frown
Earlies	at Possible Release I	Date	07/01/2017			
Parole	Date					
Pos. R	elease Date				/ F	uture Court
			PAROLE HEARING			dates are
learing	Date Hearing	Туре	Hearing Reason		L	listed here
			PB MEETING DOCUMENT	:		/
eq	Document Type	Description		Date Se	ent Date	Ceive
			OUTSTANDING CHARGE			
Date	Court		Charge			Bail
			PAROLE OFFICER			

BRACKEJ OIRRPAOR (v1.28)

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Officer Nam	e: STRETTON, SHARON - CES	SNOCK COMMUNITY CORRECTIONS	
	KLEINMEULMAN, CATHERINE	- NOWRA COMMUNITY CORRECTIONS	
	, - WELLINGTON COMMUNI		
	EDWARDS, HUGHEN - LAKE	E MACQUARIE COMMUNITY CORRECTION	
	WILSON, MELISSA - CESSN	OCK COMMUNITY CORRECTIONS whether made at public hearing or	
	, - CITY COMMUNITY CORF	RECTIONS private meeting	
		LEGAL COUNSEL Shown here	
Legal Coun	sel :		
	PAR	OLE BOARD DECISIONS INDIVIDUAL REPORT	
Date	Decision	Comment	S/o date
14/07/2017	Parole ordered inmate	Offender to be released on 17/07/2017. Conditions 1-14, 16(b)(c), 18 (Adele House), 22, 24 (victim/s) and 28 (co-offender/s).	
	Officer's supplementary report	Stand over for a supplementary Community Corrections Officer's report regarding availability of a bed at Adele House, and for further review.	14/07/2017
23/06/2017	Re-list earlier if appropriate		
19/05/2017	Stand over for Probation and Parole Officer's supplementary report	Stand over for a supplementary Community Corrections Officer's report regarding entry into Adele House and for further review.	23/06/2017
31/03/2017	Stand over for Probation and Parole Officer's supplementary report	Stand over for a supplementary Community Corrections Officer's report regarding entry into Adele House, and for further review.	19/05/2017
24/02/2017		Stand over for a supplementary Community Corrections Officer's report regarding entry into Adele House, and for further review.	31/03/2017
27/01/2017		Stand over for a supplementary Community Corrections Officer's report regarding entry into Adele House, and for further review.	24/02/2017
02/12/2016		Reasons: Need to complete a program to address offending behaviour of alcohol and other drugs and Need for structured post release plans and/or accommodation to be finalised [residential rehabilitation program].	27/01/2017
04/11/2016	Stand over for Probation and Parole Officer's supplementary report	Stand over for supplementary Community Corrections Officer's report regarding progress in EQUIPS Addiction, start date and entry in VOTP, program pathway in the community including Adele House.	02/12/2016
01/04/2011	Report noted	SPA notes Probation and Parole Officer's report dated 21/03/2011.	
04/00/0044	Develo Authority warning		

04/02/2011 Parole Authority warning

SPA warning re: drug use.

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NSW Department of Corrective Services

PAROLE AUTHORITY OFFENDER REPORT

BRACKEJ OIRRPAOR (v1.28)

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State: NSW

CONVICTIONS, SENTENCES AND APPEALS DETAILS

Conviction Details

Info Number:	
Date Convicted:	29/01/2013
Court Location:	NEWCASTLE DISTRICT COURT
Judge Name:	
Appeal By:	Offender
Date Lodged:	16/06/2014
Appeal Result Co	ourt
Appeal Result Da	te:
Comment:	On 13.03.2015 Appeal Allowed in relation t

On 13.03.2015 Appeal Allowed in relation to 2011/219572-001, District Court Sentence Quashed and new sentence issued in lieu. Appeal not accepted in relation to 2011/277328-001 as its sentence expired 06/07/2014

Seq	Offence/s	Jur	Туре	Term	Imposed	Commence	Expire	Time	AP	ST
4		NSW	Sentence	7y6m	29/01/2013	08/07/2012	07/01/2020	00:00		A
4		NSW	Non Parole Period	4y6m	29/01/2013	08/07/2012	07/01/2017	00:00		А
	SPECIAL AGG BF	REAK ENTE	R & COMMIT SERIOUS	INDICT OFF - V	VEAPO	Cnt: 1			U	
1	(Original)	NSW	Sentence	12y6m	29/01/2013	08/07/2012	07/01/2025	00:00		DISA
1	(Original)	NSW	Non Parole Period	8y	29/01/2013	08/07/2012	07/07/2020	00:00		DISA
	SPECIAL AGG BF	REAK ENTE	R & COMMIT SERIOUS	INDICT OFF - V	VEAPO	Cnt: 1			U	
2		NSW	Fixed Sentence	Зу	29/01/2013	07/07/2011	06/07/2014	00:00		1
	BREAK & ENTER HOUSE ETC STEAL VALUE <=\$60,000 - T1				Cnt: 1			D		

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Conviction Details

Info Number:	CONV_SENT
Date Convicted:	10/09/2009
Court Location:	NEWCASTLE DISTRICT COURT OF APPEAL
Judge Name:	
Appeal By:	Offender
Date Lodged:	23/06/2009
Appeal Result Co	urt

Appeal Result Date:

Seq	Offence/s	Jur	Туре	Term	Imposed	Commence	Expire	Time	AP	ST
1		NSW	Fixed Sentence	12m	10/09/2009	23/06/2009	22/06/2010			T
	BREAK ENTER	BLDG COM S	ERIOUS INDICT OFFN	L		Cnt: 1				
2		NSW	Fixed Sentence	6m	10/09/2009	23/03/2010	22/09/2010			1
	KNOWINGLY C	ARRIED IN ST	OLEN CONVEYANCE			Cnt: 1				
4		NSW	Fixed Sentence	6m	10/09/2009	23/03/2010	22/09/2010			T
	DESTROY OR DAMAGE PROPERTY >\$ 2000 & <=\$ 5000 (DV)-T2					Cnt: 1				
5		NSW	Fixed Sentence	6m	10/09/2009	23/03/2010	22/09/2010			Ι
	AFFRAY					Cnt: 1				
7		NSW	Fixed Sentence	6m	10/09/2009	23/03/2010	22/09/2010			I
	MALICIOUSLY DESTROY PROPERTY					Cnt: 2				
3		NSW	Sentence	12m	10/09/2009	23/03/2010	22/03/2011			T
3		NSW	Non Parole Period	9m	10/09/2009	23/03/2010	22/12/2010			1
	BREAK ENTER DWEL HOUSE & STEAL					Cnt: 2				
6		NSW	Fixed Sentence	9m	10/09/2009	23/03/20				1

AOABH

DATE

CLASSIFICATION HISTORY

40/00/0047	DOG		A2 MAX, SEC.
16/03/2017	ROC	A2	
27/01/2017	ROC	В	B MEDIUM
09/02/2016	ROC	C1	C1 MINIMUM SEC.
29/10/2015	ROC	C1	C1 MINIMUM SEC.
06/05/2015	ROC	В	B MEDIUM
24/04/2015	COP1	в	B MEDIUM
03/07/2014	ROC	В	B MEDIUM
16/07/2013	ROC	В	B MEDIUM
31/01/2013	ICA	A2	A2 MAX. SEC.
21/01/2013	LSIR	MEDHI	Medium/High
16/08/2012	ROC	B_U	B_U Unsentenced B
02/05/2012	LSIR	MEDHI	Medium/High

CLASSIFICATION

All classification changes and the results of risk assessments are listed here

State: NSW

BRACKEJ OIRRPAOR (v1.28)

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CLASSIFICATION HISTORY

	CLASSI	FICATION			
14/07/2011	ICA	B_U	B_U Unser	ntenced B	
30/03/2010	ROC	C3	C3 Min.Sec	c.(GM. to app. programmes)	An inmate's
05/11/2009	COP1	C2	C2 MINIMU	JM SECURITY	internal gaol
25/06/2009	ICA	C2	C2 MINIMU	JM SECURITY	Ŭ
17/06/2009	LSIR	MEDLO	Low/Mediu	m	charges listed per
26/06/2006	LSIR	MEDLO	Low/Mediu	m	penalty imposed
		INSTITUTIONAL BEHA	VIOR - BRE	EACHES OF DISCIPLINE	
	ARING	OFFENCE		SENTENCE/COMPENSATION	
28/01/2017 09/	/03/2017	FAIL PRESCRIBED DRUG T	FEST (153)	42d Off Contact Visits (DIU & Fail	/Refuse)
11/01/2017 31/	/01/2017	FAIL PRESCRIBED DRUG T	FEST (153)	168d Off Contact Visits (DIU & Fa	il/Refuse)
11/01/2017 31/	/01/2017	FAIL PRESCRIBED DRUG T	FEST (153)	56d Off Buy-ups (DIU & Fail/Refu	se Supply)
21/05/2016 06/	/07/2016	FAIL PRESCRIBED DRUG T	FEST (153)	56d Off Buy-ups (DIU & Fail/Refu	se Supply)
21/05/2016 06/	/07/2016	FAIL PRESCRIBED DRUG T	TEST (153)	126d Off Contact Visits (DIU & Fa	il/Refuse)
05/03/2016 19/	/04/2016	FAIL PRESCRIBED DRUG T	TEST (153)	126d Off Contact Visits (DIU & Fa	il/Refuse)
05/03/2016 19/	/04/2016	FAIL PRESCRIBED DRUG 1	FEST (153)	56d Off Buy-Ups	
15/11/2015 16/	/12/2015	FAIL PRESCRIBED DRUG T	TEST (153)	28d Off Buy-ups (DIU & Fail/Refu	se Supply)
15/11/2015 16/	/12/2015	FAIL PRESCRIBED DRUG 1	TEST (153)	84d Off Contact Visits (DIU & Fail	/Refuse)
15/11/2015 17/	/11/2015	POSSESS DRUG (149)		28d Off Buy-Ups	
26/04/2015 26/	/04/2015	UNLAW DELIVER/RECEIVE INMATE(44)	ARTICLE	28d Partake at Leisure Time Activ	vity
26/04/2015 26/	/04/2015	UNLAW DELIVER/RECEIVE INMATE(44)	ARTICLE	28d Off amenities	
26/04/2015 26/	/04/2015	UNLAW DELIVER/RECEIVE INMATE(44)	ARTICLE	28d Off Television	
26/04/2015 26/	/04/2015	UNLAW DELIVER/RECEIVE INMATE(44)	ARTICLE	28d Off Buy-Ups	
05/03/2015 06/	/03/2015	DISOBEY DIRECTION (130))	56d Off amenities	\frown
05/03/2015 06/	/03/2015	DISOBEY DIRECTION (130))	56d Off Television	
05/03/2015 06/	/03/2015	DISOBEY DIRECTION (130))	56d Off Buy-Ups	
28/11/2014 01/	/01/2015	FAIL PRESCRIBED DRUG	TEST (153)	42d Off Amenities (DIU & Fail/Rei	Urinalysis
28/11/2014 01/	/01/2015	FAIL PRESCRIBED DRUG		42d Off Buy-ups (DIU & Fail/Ref	results for
28/11/2014 01/	/01/2015	FAIL PRESCRIBED DRUG	TEST (153)	42d Off Television	the inmate
28/11/2014 01/	/01/2015	FAIL PRESCRIBED DRUG	TEST (153)	42d Off Contact Visits (DIU & Fa	
21/08/2013 22/	/08/2013	FIGHT OR OTHER COMBA	T (131)	3d Cells	regardless o
01/08/2012 05/	/08/2012	POSS CREATE PROH GOO	DDS (42)	\$35 COMPENSATION	the results
07/06/2010 07/	/06/2010	INTER CORRECT CENT PR	ROP (135)	14d Off Buy-Ups	
			LYSIS HIST	ORY	

URINALYSIS HISTORY

TEST DEMAND DATE	TYPE OF TES1	COMPLIANCE	RESULT	DRUGS DETECTEI	
28/03/2010	PROGRAM	COMPLY	NEG		
16/03/2012	RANDOM	COMPLY	NEG		
16/12/2012	RANDOM	COMPLY	NEG		
28/11/2014	TARGET	COMPLY	POS	BUPRENORPHINE	

BRACKEJ OIRRPAOR (v1.28)

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15/11/2015 27/01/2016 05/03/2016 19/05/2016 19/11/2016 28/01/2017 20/05/2017	TARGET PROGRAM PROGRAM PROGRAM PROGRAM PROGRAM	COMPLY COMPLY COMPLY COMPLY COMPLY COMPLY	POS NOTEST POS POS POS NEG MOVEMENTS	METHADONE MORPHINE CODEINE BUPRENORPH BUPRENORPH METHADONE BUPRENORPH CODEINE BUPRENORPH	HINE	Movements as per the Conviction, Sentence, Appeals report
DATE	MOVEMENT	REASON	FROM		то	
17/07/2017	REL	PAROL	MNC - MID NORTH CORRECTIONAL C		OUTSIDE	
08/03/2017	ADM	INT	CES - CESSNOCK			NORTH COAST
08/03/2017	TRN	INT	CES - CESSNOCK	CC	MNC - MID	ONAL CENTR NORTH COAST ONAL CENTR
23/05/2015	ADM	INT	MRR - METRO REM RECEPTION CENT		CES - CES	SNOCK CC
23/05/2015	TRN	INT	MRR - METRO REM	AND AND	CES - CES	SNOCK CC
18/05/2015	ADM	INT	WEL - WELLINGTO CORRECTIONAL C	N	MRR - MET RECEPTIO	RO REMAND AND N CENTRE
18/05/2015	TRN	COMPA	WEL - WELLINGTO CORRECTIONAL C	N	MRR - MET	RO REMAND AND N CENTRE
28/02/2013	ADM	INT	MRR - METRO REN RECEPTION CENT	AND AND	WEL - WEL	
28/02/2013	TRN	INT	MRR - METRO REM	AND AND	WEL - WEL	LINGTON
07/02/2013	ADM	INT	RECEPTION CENT CES - CESSNOCK			ONAL CENTRE RO REMAND AND N CENTRE
07/02/2013	TRN	CLASG	CES - CESSNOCK	сс	MRR - MET	RO REMAND AND
28/01/2013	ADM	INT	PKA - PARKLEA CO	>		N CENTRE SNOCK CC
28/01/2013	TRN	INT	PKA - PARKLEA CO	2	CES - CES	SNOCK CC
25/01/2013	ADM	INT	BTH - BATHURST (CC	PKA - PAR	KLEA CC
25/01/2013	TRN	INT	BTH - BATHURST (00	PKA - PAR	KLEA CC
08/01/2013	ADM	INT	MSP - METROPOLI PROGRAMS CTR	TAN SPECIAL	BTH - BATI	HURST CC
08/01/2013	TRN	INT	MSP - METROPOLI PROGRAMS CTR	TAN SPECIAL	BTH - BAT	HURST CC
03/12/2012	ADM	INT	MRR - METRO REN RECEPTION CENT		MSP - MET PROGRAM	ROPOLITAN SPECIAL S CTR
03/12/2012	TRN	INT	MRR - METRO REM RECEPTION CENT	AND AND		ROPOLITAN SPECIAL
19/11/2012	ADM	INT	CES - CESSNOCK		MRR - MET	RO REMAND AND
19/11/2012	TRN	CLASS	CES - CESSNOCK	сс	MRR - MET	RO REMAND AND N CENTRE
10/11/2012	ADM	INT	MRR - METRO REM RECEPTION CENT			SNOCK CC

Acronyms Used by Corrective Services NSW

ACRONYM	Meaning			
АА	Alcoholics Anonymous			
ADHC	Ageing Disability and Home Care			
AOD	Alcohol and Other Drugs			
ASU	Additional Support Unit, CSNSW			
AVO	Apprehended Violence Order			
BOCSAR	Bureau of Crime Statistics and Research			
ВОР	Balance of parole			
BPD	Borderline Personality Disorder			
C/N	Case note(s)			
CBT	Cognitive Behaviour Therapy			
СС	Correctional Centre			
ССАР	CS NSW Child Contact Assessment Policy which places restrictions on			
	inmates contact with children			
CCG	Classification Consultative Group			
ССО	Community Corrections Officer			
CDTCC	Compulsory Drug Treatment Correctional Centre, CSNSW			
CIA	Community Impact Assessment – an assessment tool used to complement			
	the LSIR or STATIC 99R by introducing additional questions to measure the			
	consequence of re-offence			
CLR of CRT	Clear of Court			
CMT	Case Management Team			
CORE	CUBIT Outreach Program			
CSNSW	Corrective Services NSW			
CUBIT	Custody-based Intensive Treatment Program			
DIU	Drugs in urine			
EDOR	Earliest day of release			
EPRD	Earliest Possible Release Date			
EQUIPS	Explore, Question, Understand, Investigate, Practise to Succeed, with			
	separate programs of EQUIPS Foundation, Aggression, Addiction or			
	Domestic Abuse			
ERC	Escape Review Committee – a division of SORC to which inmates with			
	escape classifications apply for removal of their escape designation			
ERD	Earliest Release Date			
ESC	Escape history or escapee			
ESO	Extended Supervision Order			
FPS	Forensic Psychology Services			
GA	Gamblers Anonymous			
GM	General Manager			

GOC	Gaol of Classification
HRMU	High Risk Management Unit, CSNSW
НХ	History
HX of MH	History of Mental health issues
HX of SH	History of Self-Harm
IDATP	Intensive Drug and Alcohol Treatment Program
ILC	Intensive Learning Centre
ЛН НХ	Justice Health History
LSIR	Level Of Service Inventory Revised
MAAD	Mothering at a Distance
MOS	Manager of Security
MOSP	Manager of Services and Programs
MSPC	Metropolitan Special Programs Centres, Long Bay Correctional Complex
NA	Narcotics Anonymous
NA	Non-Association
NEXUS	Pre-release program
NPP	Non-parole period
OIC	Offences in custody
OIMS	Offender Integrated Management System
OMCG	Outlaw Motor Cycle Gang
OMMPCC	Outer Metropolitan Multipurpose Correctional Centre
OSP	Offender Services and Programs
PBDU	Personality Behavioural Disorder Unit, CSNSW
PRLA	Protection Limited Association Area
PRLC	Pre-Release Leave Committee – a division of SORC to which public interest
	inmates are referred for consideration of progression to C3 classification
PRNA	Protection Limited Non Association Area
RAPO	Regional Aboriginal Programs Officer
RIT	Risk Intervention Team
RUSH	Real Understanding of Self-Help
RV or R/V	Review
SAPO	Services and Programs Officer
SDS	Statewide Disability Services
SHHX	Self-harm history
SMAP	Special Management Area Placement
SOP	Sex Offender Program
SOP-PREP	Preparatory Program for Sexual Offenders
SORC	Serious Offenders Review Council
SPC	Special Purpose Centre, Long Bay Correctional Complex
SRP – SO	Self-Regulation Program for Sex Offending
SRP – VO	Self-Regulation Program for Violent Offending

STABLE-2007	An instrument that measures dynamic risk factors which are potentially		
	changeable but endure for months or years; consists of a guided interview		
	process covering 13 major areas of stable dynamic risk for sexual offenders		
STATIC99R	A ten item actuarial sex offender risk assessment instrument		
SVOTP	Sex & Violent Offender Therapeutic Programs staff		
VOTP	Violent Offender Therapeutic Program		
YAO	Young Adult Offender		
YAOP	Young Adult Offender Program based at Oberon CC		

Our Ref: kw:

PRISONERS LEGAL SERVICE

Level 1 160 Marsden Street Parramatta NSW 2124

DX: 8283 Parramatta TEL: (02) 8688 3888 FAX: (02) 8688 3895

Information Access & Privacy Department of Justice GPO Box 31 SYDNEY NSW 2001

By Email Only: infoandprivacy@justice.nsw.gov.au

Dear Madam / Sir,

– MIN

Prisoners Legal Service acts Mr

This is an application for access to government information under the *Government Information* (*Public Access*) *Act.*

On behalf of Mr , I am requesting copies of the following:

- 1. All documentation relating to reviews of Mr **security**'s classification since 2 May 2015, including, but by no means limited to:
 - recommendations from the CMT and the General Manager;
 - minutes and recommendation from the Serious Offenders Review Council;
 - record of the Commissioner's decision;
- 2. All Corrective Services NSW case notes regarding Mr for the period, 1 March 2015 to the present, inclusive; and
- 3. All Corrective Services NSW psychology case notes regarding Mr for the period, 21 November 2014 to the present, inclusive.

In view of the fact that Mr **sector** is in custody and Prisoners Legal Services acts pro bono, I am seeking a fifty percent reduction in the fee. The fee of \$15.00 will be paid by electronic transfer.

Further, I object on Mr **sector**'s behalf to the publication in the Department of Attorney General and Justice disclosure log of all information concerning this application.

Should you require any further information regarding this request, please do not hesitate to contact me on ph. or by email: <u>keppie.waters@legalaid.nsw.gov.au</u>.

Thank you for your assistance with this request.

Yours faithfully,

ADDITIONAL PAROLE AUTHORITY CONDITIONS

ELECTRONIC MONITORING

15. The offender must submit to electronic monitoring and comply with all instructions given by the Officer in relation to the operation of monitoring systems.

INSTRUCTIONS: SPA MEMBERS: If electronic monitoring is for exclusion zones only, this must be specified at the time of making the order. Wording will read, "for the purposes of exclusions zones only, there are to be no schedules".

COMMUNITY CORRECTIONS: If indicating that electronic monitoring is required, please identify whether schedules are required or whether it should be for exclusion zones only.

ADDICTIONS

16. The offender must;

a) abstain from alcohol; and/or

b) not use or be in possession of a prohibited drug or substance, except those that have been prescribed for the offender;

and must at the direction of the Officer undertake testing for alcohol and/or drugs where facilities are available.

c) The offender must also undertake and maintain AOD programs or counselling if directed to do so. If such a direction is given, the offender must authorise in writing that his/her treating health services provider make available to the Officer, a report on his or her medical and/or other conditions at all reasonable times.

INSTRUCTIONS: COMMUNITY CORRECTIONS: It needs to be indicated whether you are recommending alcohol abstinence (16a), drug abstinence (16b) or both (16ab) and/or whether further intervention and counselling is required (16abc).

17. The offender must refrain entirely from gambling and must, if so directed by the Officer, seek assistance/counselling in controlling his or her gambling.

18. The offender must enter the [*specify name of centre*] Residential Rehabilitation Centre, must satisfactorily complete the program offered at that centre, and must not discharge himself or herself without the approval of the Officer.

MENTAL HEALTH

19. The offender must if so directed by the Officer, participate in mental health intervention. Further, the offender must authorise in writing that his/her treating health service provider make available to the Officer, a report on his or her medical and/or other conditions at all reasonable times.

20. The offender must comply with all directions of the mental health team, including treatment and medication (and if applicable, the conditions of a Community Treatment Order).

FINANCES

21. The offender must not engage in any activity, paid or unpaid, involving the control of money or assets of other people or organisations.

PROHIBITED WEAPONS

22. The offender must not possess or use any prohibited weapon including but not limited to firearms and ammunition.

DRUG COURT

23. The offender must comply with all conditions of a Drug Court order.

VICTIMS

24. The offender must not contact, communicate with, watch, stalk, harass or intimidate victim/s and/or victims' family.

25. The offender must not contact or communicate with the victim/s and/or victim/s families without the express prior approval of the Officer.

CHILD PROTECTION

26. The offender must not be in the company of a person under the age of 16 years unless accompanied by a responsible adult, as determined by the Officer and must not engage in written or electronic communication (including through social media) with any person under the age of 16, other than with those approved by the Officer. 27. The offender must comply with all conditions and requirements of the Child Protection Register.

CO-OFFENDERS / OMCGs / OCNs

28. The offender must not contact, communicate or associate with co-offender/s, without the express prior approval of the Officer.

29. The offender must not contact or communicate with Outlaw Motorcycle Gang (OMCG) and Organised Criminal Network (OCN) members or associates; without the express prior approval of the Officer. The offender must not visit or frequent any OMCG and OCN club houses or premises frequented by members and associates of OMCGs and OCNs.

LOCATION

30. The offender must not frequent or visit [specify place, suburb or LGA].

TRANSFER/DEPORTATION

31. The offender must submit to the supervision of Community Corrections in New South Wales pending registration of the parole order in [*specify relevant State or Territory jurisdiction*].

Upon formal arrangements being made to transfer the parole, in accordance with the provisions of the *Parole Orders (Transfer) Act 1983,* the offender must reside in [*specify relevant State or Territory jurisdiction*].

32. The offender must submit to the supervision of Community Corrections in New South Wales, until such time as the offender has been removed/deported. If the offender is released from Immigration detention or returns to Australia before the expiry of his/her parole order, the offender must report to Community Corrections in New South Wales within seven days.